

Journal of Management & Public Policy

Vol. 17, No. 1, September 2025 Pp. 17-25

ISSN 0976-0148 (Online) 0976-013X (Print)

DOI: <https://doi.org/10.47914/jmpp.2025.v17i1.003>

Perspectives

Solid Waste Management in India: Challenges and Prospects

Kanika Bansal*

ABSTRACT

Rapid urbanization, population exponentiality, and shifting consumer behavior have dramatically escalated Municipal Solid Waste (MSW) production in India, posing a severe challenge to environmental sustainability and public health. India generates approximately 170,339 tons of solid waste per day. While collection efficiencies have theoretically improved to 92% under centralized policies like the Swachh Bharat Mission, scientific and sustainable treatment hovers around 54%, leaving a substantial volume unaccounted for or destined for un-engineered, open dumpsites. This article provides a comprehensive, multi-dimensional analysis of the issues and challenges systemic to India's Solid Waste Management (SWM) landscape. It investigates structural deficits such as abysmal source segregation, logistical inefficiencies, and financial constraints of Urban Local Bodies (ULBs). Furthermore, the paper critiques the regulatory gaps in executing the SWM Rules 2016, explores the socio-economic marginalization of the informal waste sector, and examines systemic environmental degradation including leachate contamination and greenhouse gas emissions. Finally, it outlines an integrated roadmap utilizing decentralized interventions, technological modernizations, and circular economy principles to transition India towards sustainable waste management.

KEYWORDS: Municipal Solid Waste, Source Segregation, Urban Local Bodies, Circular Economy, Swachh Bharat Mission.

* Assistant Editor (Research), Journal of Management & Public Policy/Liberal Press
E-mail: madhukar.vatsa@jmpp.in

INTRODUCTION

India's contemporary economic narrative is defined by unprecedented demographic transitions and rapid structural urbanization. As the nation positions itself among the leading global economies, its urban environments face an alarming, parallel crisis: the exponential surge of Municipal Solid Waste (MSW). Urban centers house more than 35% of the country's population, yet they generate a disproportionate volume of total environmental pollutants (Kapoor, 2024). The historical paradigm of viewing waste as a minor localized sanitation issue has evolved into a full-scale ecological emergency that threatens public health, degrades terrestrial and aquatic ecosystems, and undermines national climate mitigation strategies (Kumar et al., 2017).

The dynamics of waste production are intrinsically tied to economic development and gross national income. In low-income rural societies, the waste stream is predominantly organic and highly biodegradable. However, as rural populations migrate to tier-1, tier-2, and mega-cities, rising per capita income sparks a shift toward high-consumption lifestyles (Goswami et al., 2024). This structural shift drastically increases the volume of non-biodegradable, hazardous, and complex synthetic packaging elements, such as multi-layered plastics (MLPs) and electronic waste (e-waste). The governance frameworks managed by local municipalities have struggled to keep pace with these compounding complexities. Despite high-profile legislative interventions and heavily funded national cleanliness campaigns, the infrastructure underpinning solid waste management (SWM) remains fundamentally weak, fragmented, and outdated.

Understanding the full scope of India's solid waste crisis requires looking beyond simple volume metrics. It demands an evaluation of structural failures across the entire waste life cycle—spanning generation, source segregation, secondary transport, recovery, and final disposal.

POLICY AND INSTITUTIONAL FRAMEWORKS: A CRITIQUE

India's approach to waste management is governed by an extensive array of federal laws, state directives, and judicial mandates. While these policies are well-intentioned, their implementation by local authorities remains inconsistent.

The Solid Waste Management Rules, 2016

The Solid Waste Management Rules (2016), which updated the older Municipal Solid Waste Rules from 2000, established a comprehensive regulatory framework for modern waste management. The rules introduced key mandates designed to shift the country toward a circular economy:

- **Source Segregation:** Legally mandated waste generators to separate waste into three distinct streams: bio-degradable (wet), non-biodegradable (dry), and domestic hazardous waste.
- **Extended Producer Responsibility (EPR):** Placed financial and physical accountability on brand owners and manufacturers to establish buy-back and collection systems for non-recyclable packaging materials.
- **Decentralized Processing:** Empowered municipalities to prioritize local composting and anaerobic digestion installations to minimize transport costs and landfill loads.

Despite these clear guidelines, enforcement has been hampered by institutional friction. Most Urban Local Bodies (ULBs) lack the legislative authority and technical oversight to fine non-compliant households or corporate entities. In addition, the operational roll-out of EPR has been uneven. Many plastic manufacturers use complex, opaque supply chains that make it exceptionally difficult for regulators to track actual recovery rates (Malik & Chowdhary, 2025).

The Swachh Bharat Mission (SBM-U)

Launched in 2014 and extended through its second iteration (SBM-U 2.0), the Swachh Bharat Mission transformed national waste management by injecting substantial capital and political support into the sector. The program successfully increased primary doorstep collection coverage across India, lifting theoretical collection efficiencies from less than 50% in 2014 to over 92% (Ravish & Outer, 2025).

However, SBM's primary metrics have historically prioritized visible cleanliness—such as street sweeping and initial collection—over long-term processing and disposal solutions. While municipalities invested heavily in purchasing hydraulic tippers and twin-bin collection vehicles, they frequently neglected the secondary infrastructure required to handle the collected waste. As a result, unsegregated waste is often mixed inside transport vehicles, undoing any sorting efforts made by residents and ultimately routing the material straight to overburdened dumpsites.

CRITICAL ANALYTICAL ISSUES AND CHALLENGES

The operational vulnerabilities of India's solid waste network stem from a combination of infrastructure gaps, financial shortfalls, and entrenched social inequities.

The Source Segregation Bottleneck

The structural failure of source segregation is arguably the single largest bottleneck in the entire management lifecycle. Without separation at the household level, the downstream recovery system breaks down. Wet organic waste mixes with dry paper and plastic, initiating rapid anaerobic degradation inside collection containers. This process spoils highly valuable paper and cardboard fractions, turning potentially recyclable materials into low-value, contaminated waste. Sociological research indicates that low public participation is rarely driven by a simple lack of environmental awareness. Instead, it is shaped by deeply rooted social logics, daily domestic routines, and a lack of systemic trust in local government. When citizens observe municipal workers dumping carefully segregated household bins into a single truck bed, public motivation to separate waste dissolves. Additionally, municipal awareness campaigns often rely on generic, one-size-fits-all messaging. These initiatives routinely fail to account for the unique socio-demographic realities of smaller cities, dense informal settlements, and low-income urban slums, where basic twin-bin infrastructure is physically or financially inaccessible.

Logistical Inefficiencies and Secondary Transport Failures

The transport of municipal waste across Indian cities is plagued by outdated routing and high fuel costs. Most ULBs allocate up to 70% to 80% of their total solid waste budgets exclusively to collection and transport logistics, leaving less than 20% for actual treatment and scientific disposal infrastructure (Kapoor, 2024). Key logistical challenges include:

- **Outdated Fleets:** Many municipalities rely on open-body trucks and tractor-trolleys. These vehicles allow lighter waste fractions to blow into the streets and emit strong odours throughout urban transit corridors.
- **Absence of Modern Transfer Stations:** Without strategically placed transfer stations where waste can be compressed and consolidated, small collection vehicles are forced to make long, inefficient trips directly to distant landfills.
- **Poor Fleet Optimization:** Very few municipalities utilize automated GIS routing or real-time GPS tracking. This lack of data leads to overlapping collection routes, high fuel waste, and irregular service in peripheral urban neighborhoods.

Institutional and Financial Shortfalls of Urban Local Bodies

The 74th Constitutional Amendment Act of 1992 legally transferred the responsibility of solid waste management to Urban Local Bodies. However, this devolution of responsibility was not matched by a corresponding transfer of financial independence. Most Indian municipalities operate under severe fiscal deficits, leaving them dependent on unpredictable state and federal grants to maintain basic infrastructure. Municipalities rarely recover their operational costs through localized user fees. Attempts to introduce monthly waste collection charges face widespread public resistance, as citizens frequently view waste disposal as a free public utility. Furthermore, ULBs often lack specialized environmental engineers and data analysts within their administrative ranks. Instead, waste systems are typically managed by generalist bureaucrats or public health officers who may lack the technical training required to evaluate complex contracts, operate anaerobic digestors, or manage public-private partnership (PPP) landfill projects.

The Informal Waste Sector and Social Marginalization

A defining characteristic of waste management across developing nations is the parallel operation of a massive informal waste economy. In India, an estimated 1.5 to 4 million informal waste pickers, including itinerant buyers (*kabadiwalas*) and landfill scavengers, form the backbone of the country's recycling network (Malik & Chowdhary, 2025). This informal system operates as a highly coordinated, multi-tiered market that extracts, sorts, and processes up to 10% to 15% of all urban dry recyclables, saving municipalities millions of rupees in transport and processing costs annually. "The informal sector represents a double-edged sword: it provides an invaluable environmental buffer and carbon-abatement service at zero cost to the taxpayer, yet it functions on the extreme systemic exploitation of the most socio-economically marginalized populations" (Kumar et al., 2017).

Informal waste pickers work under extremely hazardous conditions. They face daily exposure to sharp medical waste, heavy metals, and toxic chemical leachates without basic personal protective equipment (PPE). Furthermore, this sector is deeply entangled with historical caste hierarchies, as traditional sanitation work has long been forced upon marginalized communities. Because they lack formal recognition, these workers are highly vulnerable to extortion by local police, face systematic exclusion from formal municipal contracts, and are denied access to institutional healthcare and banking systems.

ACUTE ENVIRONMENTAL AND PUBLIC HEALTH HAZARDS

The failure to establish scientific processing systems transforms urban waste into a major source of localized environmental pollution and global greenhouse gases.

Open Dumpsites and Uncontrolled Landfills

The default disposal method across the majority of Indian cities remains the unscientific tipping of mixed waste into open, un-lined dumpsites. The country contains more than 2,400 active legacy dumpsites—including the notorious Ghazipur mounds in Delhi and the Deonar site in Mumbai—which have grown into massive engineering hazards (Ravish & Outer, 2025).

These open dumpsites lack basic bottom liners and gas collection systems. As rainwater filters through compressed mounds of mixed organic and industrial waste, it triggers complex chemical leaching. This produces a highly toxic, dark liquid known as leachate, which is heavily loaded with volatile organic compounds (VOCs), halogenated hydrocarbons, and toxic heavy metals like cadmium, lead, and mercury. This leachate seeps directly into local shallow aquifers, permanently contaminating regional groundwater networks and threatening the health of nearby communities (Shukla et al., 2025).

Landfill Fires and Air Pollution Dynamics

The continuous decomposition of deep organic waste layers under anaerobic conditions generates large quantities of landfill gas, which is composed of roughly 50% to 60% methane (CH_4) and 40% to 50% carbon dioxide (CO_2) (Srivastava & Chakma, 2024). Because these unmanaged dumpsites lack gas extraction wells, the trapped methane builds up within the waste layers. During hot summer months, this buildup frequently triggers spontaneous, deep-seated subterranean fires that are exceptionally difficult to extinguish. These landfill fires release a dangerous cocktail of air pollutants directly into the urban atmosphere:

- **Dioxins and Furans:** Highly carcinogenic compounds produced by the low-temperature combustion of polyvinyl chloride (PVC) plastics and chemical mixtures.
- **Black Carbon:** A powerful short-lived climate pollutant with a global warming potential significantly higher than carbon dioxide.

Epidemiological studies around these dump sites show highly elevated rates of chronic obstructive pulmonary disease (COPD), acute asthma, skin conditions, and congenital anomalies among families living near the perimeters (Ravish & Outer, 2025).

SUSTAINABLE STRATEGIES AND WAY FORWARD

Resolving India's solid waste crisis requires shifting away from reactionary, end-of-pipe disposal systems. The country must transition toward proactive, integrated resource recovery frameworks.

Decentralized Composting and Anaerobic Digestion

Given that more than half of India's urban waste stream consists of wet organic matter, decentralized processing represents the most viable alternative to centralized mega-landfills. Processing organic waste close to its source allows municipalities to cut long-distance transport costs and prevent the contamination of dry recyclables. Implementing community-scale biomethanation installations (such as high-efficiency anaerobic digestors) allows local governments to capture escaping methane and convert it into clean biogas for neighborhood cooking lines or decentralized electricity grids. The leftover nutrient-rich digestate can be processed into high-grade organic fertilizer, closing the nutrient loop between urban consumption centers and nearby agricultural regions.

Structural Integration of the Informal Economy

Any successful modernization of India's waste infrastructure must systematically include the informal waste workforce. Rather than replacing informal pickers with automated, capital-intensive Western machinery, municipal models should focus on formally integrating these workers into the official service network. Successful models, such as the SWaCH cooperative in Pune, demonstrate the viability of this approach. In these frameworks, the municipality provides formal identification cards, uniform apparel, healthcare access, and dedicated sorting spaces at decentralized MRFs. In return, informal workers take over direct door-to-door collection routes and primary manual sorting. This integration provides vulnerable populations with a stable, legally protected livelihood while giving the municipality access to highly efficient sorting expertise at a fraction of the cost of mechanical separation systems.

Leveraging Technological Innovations

While mechanical sorting cannot fully replace manual source segregation, targeted technology deployments are essential for optimizing large-scale municipal logistics:

- **Automated Optical Sorting:** Utilizing near-infrared (NIR) sensors at regional MRFs allows operators to separate high-density polymers (such as HDPE, PP, and PET) from mixed plastic streams at high speeds.

- **Smart Sensor Arrays:** Installing ultrasonic fill-level sensors inside street bins enables real-time, data-driven collection routes, preventing container overflows and reducing municipal fuel consumption.
- **Digital Blockchain Tracking:** Deploying blockchain-backed accounting systems across industrial supply chains helps verify EPR compliance, ensuring plastic manufacturers buy back and recycle their equivalent production volumes.

CONCLUSION

The solid waste management crisis in India is fundamentally an institutional and structural challenge rather than a simple technological problem. The widespread reliance on open, unscientific dumpsites reflects deep structural shortfalls within Urban Local Bodies, uneven policy enforcement, and a historical failure to engage the public and the informal sector effectively. To resolve these compounding issues, India must shift away from outdated, centralized landfill models and embrace a decentralized approach rooted in circular economy principles. By enforcing strict source segregation, formalizing the informal waste workforce, and investing in localized organic processing systems, Indian cities can turn their waste burden into a valuable economic resource. This transition is essential for building sustainable, resilient urban environments across the nation.

REFERENCES

- Central Pollution Control Board. (2022). *Annual report on municipal solid waste management*. Ministry of Environment, Forest and Climate Change, Government of India.
- Goswami, S., Patel, A., & Singh, K. (2024). Evolving dynamics of consumption patterns and municipal solid waste generation in rapidly urbanizing Indian landscapes. *Journal of Environmental Planning and Management*, 67(4), 812–831.
- Kapoor, A. (2024). *Challenges of solid waste management in urban India*. Economic Advisory Council to the Prime Minister (EAC-PM), Government of India.
- Kumar, S., Smith, S. R., Fowler, G., Velis, C., Kumar, S. J., Arya, S., Rena, R., & Cheeseman, C. R. (2017). Challenges and opportunities associated with waste management in India. *Royal Society Open Science*, 4(3), 160764. <https://doi.org/10.1098/rsos.160764>
- Malik, M., & Chowdhary, R. (2025). Informal waste sector in urban India: A review of waste management policies and their impact. *International Journal of Innovations in Science, Engineering and Management*, 4(3), 288–295.

- Meena, R. L., Sharma, K., & Kumar, P. (2023). Quantitative and qualitative assessment of municipal solid waste generation across tier-I, tier-II, and tier-III towns in India. *Environmental Monitoring and Assessment*, 195(2), 341–356.
- Ravish, P., & Outer, R. (2025). Sustainable management of landfill sites in India: Addressing environmental, health, and socioeconomic challenges. *Current World Environment*, 20(1), 112–129.
- Shukla, A., Mishra, R., & Zaidi, S. (2025). Evaluation of heavy metal migration and groundwater vulnerability around unlined municipal landfills in India. *Environmental Earth Sciences*, 84(2), 74–89.
- Srivastava, V., & Chakma, S. (2024). Quantification of greenhouse gas emissions and methane production kinetics from legacy waste dumpsites in India. *Atmospheric Environment*, 318, 120–134.